1	SPECIAL SESSION
2	H.4
3	Introduced by Representatives Ancel of Calais, Sharpe of Bristol, and Beck of
4	St. Johnsbury
5	Referred to Committee on
6	Date:
7	Subject: Taxation; personal income tax; statewide education tax; municipal
8	taxes
9	Statement of purpose of bill as introduced: This bill proposes to make
10	numerous changes to Vermont's personal income tax and its system of
11	education financing.
12	For personal income taxes, the bill would:
13	• create a Vermont personal exemption, standard deduction, and charitable
14	credit to replace Vermont's current reliance on federal definitions and its
15	current treatment of itemized deductions;
16	• collapse Vermont's personal income tax brackets from five brackets to
17	four and lower Vermont's marginal rates for personal income taxes; and
18	• exclude certain taxable Social Security benefits from State taxation.
19	In terms of education financing, the bill would:
20	• eliminate the General Fund Transfer and move several Education Fund
21	expenses to the General Fund;

1	• commit all the revenue from the sales and use tax and a portion of the
2	meals and rooms tax to the Education Fund;
3	• set the education funding parameters for fiscal year 2019, including the
4	yields and nonresidential property tax rate;
5	• create a separate municipal and education "super circuit breaker"; and
6	• change how income sensitivity adjustments are calculated.
7	The bill also proposes to:
8	• create a Vermont Tax Structure Commission; and
9	• create a Staff-to-Student Ratios Task Force.
10 11	An act relating to changes in Vermont's personal income tax and education financing system
12	It is hereby enacted by the General Assembly of the State of Vermont:
13	* * * Personal Income Tax Changes * * *
14	* * * Taxable Income * * *
15	Sec. 1. 32 V.S.A. § 5811 is amended to read:
16	§ 5811. DEFINITIONS
17	* * *
18	(21) "Taxable income" means, in the case of an individual, federal
19	adjusted gross income determined without regard to 26 U.S.C. § 168(k) and:

* * *

against Vermont income tax; and

1	(B) Decreased by the following items of income (to the extent such
2	income is included in federal adjusted gross income):
3	(i) income from U.S. government obligations;
4	(ii) with respect to adjusted net capital gain income as defined in
5	26 U.S.C. § 1(h) reduced by the total amount of any qualified dividend
6	income: either the first \$5,000.00 of such adjusted net capital gain income; or
7	40 percent of adjusted net capital gain income from the sale of assets held by
8	the taxpayer for more than three years, except not adjusted net capital gain
9	income from:
10	(I) the sale of any real estate or portion of real estate used by
11	the taxpayer as a primary or nonprimary residence; or
12	(II) the sale of depreciable personal property other than farm
13	property and standing timber; or stocks or bonds publicly traded or traded on
14	an exchange, or any other financial instruments; regardless of whether sold by
15	an individual or business; and provided that the total amount of decrease under
16	this subdivision (21)(B)(ii) shall not exceed 40 percent of federal taxable
17	income; and
18	(iii) recapture of State and local income tax deductions not taken

1	(iv) the portion of federally taxable benefits received under the
2	federal Social Security Act that is required to be excluded under section 5830e
3	of this chapter; and
4	(C) Decreased by the following exemptions and deductions:
5	(i) the amount of personal exemptions taken at the federal level a
6	personal exemption of \$4,150.00 per person for the taxpayer, for the spouse or
7	the deceased spouse of the taxpayer whose filing status under section 5822 of
8	this chapter is married filing a joint return or surviving spouse, and for each
9	individual qualifying as a dependent of the taxpayer under 26 U.S.C. § 152,
10	provided that no exemption may be claimed for an individual who is a
11	dependent of another taxpayer;
12	(ii) for taxpayers who do not itemize at the federal level, the
13	amount of the <u>a</u> standard deduction taken at the federal level <u>determined as</u>
14	follows:
15	(I) for taxpayers whose filing status under section 5822 of this
16	chapter is unmarried (other than surviving spouses or heads of households) or
17	married filing separate returns, \$6,000.00;
18	(II) for taxpayers whose filing status under section 5822 of this
19	chapter is head of household, \$9,000.00;
20	(III) for taxpayers whose filing status under section 5822 of this
21	chapter is married filing joint return or surviving spouse, \$12,000.00; and

1	(iii) for taxpayers who itemize at the federal level:
2	(I) the amount of federally itemized deductions for medical and
3	dental expenses and charitable contributions;
4	(II) the total amount of federally itemized deductions, other
5	than deductions for State and local income taxes, medical and dental expenses,
6	and charitable contributions, deducted from federal adjusted gross income for
7	the taxable year, but in no event shall the amount under this subdivision exceed
8	two and one half times the federal standard deduction allowable to the
9	taxpayer; and
10	(III) in no event shall the total amount of deductions allowed
11	under subdivisions (I) and (II) of this subdivision (21)(C)(iii) reduce the total
12	amount of itemized deductions below the federal standard deduction allowable
13	to the taxpayer an additional deduction of \$1,000.00 for each federal deduction
14	under 26 U.S.C. § 63(f) that the taxpayer qualified for and received; and
15	(iv) the dollar amounts of the personal exemption allowed under
16	subdivision (i) of this subdivision (21)(C), the standard deduction allowed
17	under subdivision (ii) of this subdivision (21)(C), and the additional deduction
18	allowed under subdivision (iii) of this subdivision (21)(C) shall be adjusted
19	annually for inflation by the Commissioner of Taxes beginning with taxable
20	year 2018 by using the Consumer Price Index and the same methodology as
21	used for adjustments under 26 U.S.C. § 1(f)(3); provided, however, that as

1	used in this subdivision "consumer price index" means the last Consumer Price
2	Index for All Urban Consumers published by the U.S. Department of Labor.
3	* * *
4	* * * Personal Income Tax Rates * * *
5	Sec. 2. PERSONAL INCOME TAX RATES
6	(a) 2009 Spec. Sess. Acts and Resolves No. 2, Sec. 20 is repealed.
7	(b) For taxable year 2018 and after, income tax rates under 32 V.S.A.
8	§ 5822(a)(1)-(5), after taking into consideration any inflation adjustments to
9	taxable income as required by 32 V.S.A. § 5822(b)(2), shall be as follows:
10	(1) taxable income that without the passage of this act would have been
11	subject to a rate of 3.55 percent shall be taxed at the rate of 3.35 percent
12	instead;
13	(2) taxable income that without the passage of this act would have been
14	subject to a rate of 6.80 percent shall be taxed at the rate of 6.60 percent
15	instead;
16	(3) taxable income that without the passage of this act would have been
17	subject to a rate of 7.80 percent shall be taxed at the rate of 7.60 percent
18	instead;
19	(4) taxable income that without the passage of this act would have been
20	subject to a rate of 8.80 percent or 8.95 percent shall be taxed at the rate of

8.75 percent instead; the tax brackets for taxable income taxed at 8.80 percent

2018

1	and 8.95 percent in taxable year 2017 shall be combined to be taxed at a rate of
2	8.75 percent for taxable year 2018 and after.
3	(c) When preparing the Vermont Statutes Annotated for publication, the
4	Office of Legislative Council shall revise the tables in 32 V.S.A. § 5822(a)(1)-
5	(5) to reflect the changes to the tax rates and tax brackets made in this section.
6	* * * Charitable Credit; Earned Income Tax Credit; Social Security Income;
7	Other Adjustments * * *
8	Sec. 3. 32 V.S.A. § 5822 is amended to read:
9	§ 5822. TAX ON INCOME OF INDIVIDUALS, ESTATES, AND TRUSTS
10	(a) A tax is imposed for each taxable year upon the taxable income earned
11	or received in that year by every individual, estate, and trust, subject to income
12	taxation under the laws of the United States, in an amount determined by the
13	following tables, and adjusted as required under this section:
14	* * *
15	(b) As used in this section:
16	(1) "Married individuals," "surviving spouse," "head of household,"
17	"unmarried individual," "estate," and "trust" have the same meaning as under
18	the Internal Revenue Code.
19	(2) The amounts of taxable income shown in the tables in this section
20	shall be adjusted annually for inflation by the Commissioner of Taxes, using
21	the Consumer Price Index adjustment percentage, in the manner prescribed for

20

the federal level.

1	inflation adjustment of federal income tax tables for the taxable year by the
2	Commissioner of Internal Revenue, beginning with taxable year 2003;
3	provided, however, notwithstanding 26 U.S.C. § 1(f)(3), that as used in this
4	subdivision, "consumer price index" means the last Consumer Price Index for
5	All Urban Consumers published by the U.S. Department of Labor.
6	* * *
7	(d)(1) A taxpayer shall be entitled to a credit against the tax imposed under
8	this section of 24 percent of each of the credits allowed against the taxpayer's
9	federal income tax for the taxable year as follows: credit for people who are
10	elderly or permanently totally disabled, investment tax credit attributable to the
11	Vermont-property portion of the investment, and child care and dependent care
12	credits.
13	* * *
14	(3) Individuals shall receive a nonrefundable charitable contribution
15	credit against the tax imposed under this section for the taxable year. The
16	credit shall be five percent of the first \$20,000.00 in charitable contributions
17	made during the taxable year that are allowable under 26 U.S.C. § 170. This
18	credit shall be available irrespective of a taxpayer's election not to itemize at

1	Sec. 4. 32 V.S.A. § 5828b(a) is amended to read:
2	(a) A resident individual or part-year resident individual who is entitled to
3	an earned income tax credit granted under the laws of the United States shall
4	be entitled to a credit against the tax imposed for each year by section 5822 of
5	this title. The credit shall be $\frac{32}{36}$ percent of the earned income tax credit
6	granted to the individual under the laws of the United States, multiplied by the
7	percentage which that the individual's earned income that is earned or received
8	during the period of the individual's residency in this State bears to the
9	individual's total earned income.
10	Sec. 5. 32 V.S.A. § 5830e is added to read:
11	§ 5830e. SOCIAL SECURITY INCOME
12	The portion of federally taxable Social Security benefits excluded from
13	taxable income under subdivision 5811(21)(B)(iv) of this chapter shall be as
14	<u>follows:</u>
15	(1) For taxpayers whose filing status is single, married filing separately,
16	head of household, or qualifying widow or widower:
17	(A) If the federal adjusted gross income of the taxpayer is less than or
18	equal to \$45,000.00, all federally taxable benefits received under the federal
19	Social Security Act shall be excluded.
20	(B) If the federal adjusted gross income of the taxpayer is greater

than \$45,000.00 but less than \$55,000.00, the percentage of federally taxable

1	benefits received under the Social Security Act to be excluded shall be
2	proportional to the amount of the taxpayer's federal adjusted gross income
3	over \$45,000.00, determined by:
4	(i) subtracting the federal adjusted gross income of the taxpayer
5	from \$55,000.00;
6	(ii) dividing the value under subdivision (i) of this subdivision (B)
7	by \$10,000.00; and
8	(iii) multiplying the value under subdivision (ii) of this
9	subdivision (B) by the federally taxable benefits received under the Social
10	Security Act.
11	(C) If the federal adjusted gross income of the taxpayer is equal to or
12	greater than \$55,000.00, no amount of the federally taxable benefits received
13	under the Social Security Act shall be excluded under this section.
14	(2) For taxpayers whose filing status is married filing jointly:
15	(A) If the federal adjusted gross income of the taxpayer is less than or
16	equal to \$60,000.00, all federally taxable benefits received under the Social
17	Security Act shall be excluded.
18	(B) If the federal adjusted gross income of the taxpayer is greater
19	than \$60,000.00 but less than \$70,000.00, the percentage of federally taxable
20	benefits received under the Social Security Act to be excluded shall be

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1	proportional to the amount of the taxpayer's federal adjusted gross income
2	over \$60,000.00, determined by:
3	(i) subtracting the federal adjusted gross income of the taxpayer
4	from \$70,000.00;
5	(ii) dividing the value under subdivision (i) of this subdivision (B)
6	by \$10,000.00; and
7	(iii) multiplying the value under subdivision (ii) of this
8	subdivision (B) by the federally taxable benefits received under the Social
9	Security Act.
10	(C) If the federal adjusted gross income of the taxpayer is equal to or
11	greater than \$70,000.00, no amount of the federally taxable benefits received
12	under the Social Security Act shall be excluded under this section.
13	Sec. 6. 32 V.S.A. § 5813 is amended to read:
14	§ 5813. STATUTORY PURPOSES
15	* * *
16	(w) The statutory purpose of the partial exemption of federally taxable
17	benefits under the Social Security Act in section 5830e of this title is to lessen
18	the tax burden on Vermonters with low to moderate income who derive part of
19	their income from Social Security benefits.

1	(x) The statutory purpose of the charitable contribution credit in
2	subdivision 5822(d)(3) of this title is to reduce the tax liability for Vermonters
3	who contribute to charitable causes.
4	Sec. 7. 32 V.S.A. § 5824 is amended to read:
5	§ 5824. ADOPTION OF FEDERAL INCOME TAX LAWS
6	The statutes of the United States relating to the federal income tax, as in
7	effect for taxable year 2016 on December 31, 2017, but without regard to
8	federal income tax rates under 26 U.S.C. § 1, are hereby adopted for the
9	purpose of computing the tax liability under this chapter.
10	* * * Allocation of Education Funds * * *
11	Sec. 8. 16 V.S.A. § 4025 is amended to read:
12	§ 4025. EDUCATION FUND
13	(a) The Education Fund is established to comprise the following:
14	(1) All all revenue paid to the State from the statewide education tax on
15	nonresidential and homestead property under 32 V.S.A. chapter 135-;
16	(2) For each fiscal year, the amount of the general funds appropriated
17	and transferred to the Education Fund shall be \$305,900,000.00, to be
18	increased annually beginning for fiscal year 2018 by the consensus Joint Fiscal
19	Office and Administration determination of the National Income and Product
20	Accounts (NIPA) Implicit Price Deflator for State and Local Government
21	Consumption Expenditures and Gross Investment as reported by the U.S.

1	Department of Commerce, Bureau of Economic Analysis through the fiscal
2	year for which the payment is being determined, plus an additional one-tenth
3	of one percent. [Repealed.]
4	(3) Revenues from State lotteries under 31 V.S.A. chapter 14,
5	and from any multijurisdictional lottery game authorized under that chapter-;
6	(4) 25 percent of the revenues from the meals and rooms taxes imposed
7	under 32 V.S.A. chapter 225;
8	(5) One third one-third of the revenues raised from the purchase and use
9	tax imposed by 32 V.S.A. chapter 219, notwithstanding 19 V.S.A. § 11(1)-;
10	(6) Thirty-six percent of the revenues raised from the sales and use tax
11	imposed by 32 V.S.A. chapter 233-; and
12	(7) Medicaid reimbursement funds pursuant to subsection 2959a(f) of
13	this title.
14	(b) Monies in the Education Fund shall be used for the following:
15	(1) To make payments to school districts and supervisory unions for the
16	support of education in accordance with the provisions of section 4028 of this
17	title, other provisions of this chapter, and the provisions of 32 V.S.A.
18	chapter 135, to make payments to carry out programs of adult education in
19	accordance with section 945 of this title, and to provide funding for the
20	community high school of Vermont and the Flexible Pathways Initiative

1	established by 16 V.S.A. § 941, but excluding adult education and literacy
2	programs under 16 V.S.A. § 945.
3	* * *
4	(3) To make payments required under 32 V.S.A. § 6066(a)(1) and (2)
5	and only that portion attributable to education taxes, as determined by the
6	Commissioner of Taxes, of payments required under 32 V.S.A. § 6066(a)(3)
7	and (4) and 6066(b). The State Treasurer shall withdraw funds from the
8	Education Fund upon warrants issued by the Commissioner of Finance and
9	Management based on information supplied by the Commissioner of Taxes.
10	The Commissioner of Finance and Management may draw warrants for
11	disbursements from the Fund in anticipation of receipts. All balances in the
12	Fund at the end of any fiscal year shall be carried forward and remain a part of
13	the Fund. Interest accruing from the Fund shall remain in the Fund.
14	* * *
15	(c) An equalization and reappraisal account is established within the
16	Education Fund. Monies from this account are to be used by the Division of
17	Property Valuation and Review to assist towns with maintenance or reappraisal
18	on a case by case basis; and for reappraisal and grand list maintenance
19	assistance payments pursuant to 32 V.S.A. §§ 4041a and 5405(f). [Repealed.]

* * *

1	Sec. 9. 32 V.S.A. § 435(b) is amended to read:
2	(b) The General Fund shall be composed of revenues from the following
3	sources:
4	* * *
5	(7) Meals 75 percent of the meals and rooms taxes levied pursuant to
6	chapter 225 of this title;
7	* * *
8	(11) 64 percent of the revenue from sales and use taxes levied pursuant
9	to chapter 233 of this title; [Repealed.]
10	* * *
11	Sec. 9a. REPORT
12	On or before January 1, 2024, the Joint Fiscal Office shall report to the
13	House Committees on Appropriations and on Ways and Means and the Senate
14	Committees on Appropriations and on Finance on the impact of the changes in
15	Secs. 8 and 9 of this act reallocating the revenues generated for the General
16	Fund and Education Fund.

1	* * * Yield and Nonresidential Rate for Fiscal Year 2019 * * *
2	Sec. 10. PROPERTY DOLLAR EQUIVALENT YIELD, INCOME
3	DOLLAR EQUIVALENT YIELD, AND NONRESIDENTIAL
4	RATE FOR FISCAL YEAR 2019
5	(a) Pursuant to 32 V.S.A. § 5402b(b), for fiscal year 2019 only, the
6	property dollar equivalent yield shall be \$10,032.00.
7	(b) Pursuant to 32 V.S.A. § 5402b(b), for fiscal year 2019 only, the income
8	dollar equivalent yield shall be \$12,135.00.
9	(c) The nonresidential rate for fiscal year 2019 shall be the statutory default
10	rate of \$1.59 per \$100.00 of equalized education property value under
11	32 V.S.A. § 5402(a)(2).
12	Sec. 11. 32 V.S.A. § 5402b(a)(4) is amended to read:
13	(4) the percentage change in the median average education tax bill
14	applied to nonresidential property, and the percentage change in the median
15	average education tax bill of homestead property, and the percentage change in
16	the median average education tax bill for taxpayers who claim an adjustment
17	under subsection 6066(a) of this title are equal.
18	* * * Statewide Education Property Tax Bills * * *
19	Sec. 12. 32 V.S.A. § 5402(b) is amended to read:
20	(b) The statewide education tax shall be calculated as follows:
21	* * *

(2) Taxes assessed under this section shall be assessed and collected in the same manner as taxes assessed under chapter 133 of this title with no tax classification other than as homestead or nonresidential property; provided, however, that the tax levied under this chapter shall be billed to each taxpayer by the municipality in a manner that clearly indicates the tax is separate from any other tax assessed and collected under chapter 133, including an itemization of the separate taxes due. The bill may be on a single sheet of paper with the statewide education tax and other taxes presented separately and side by side.

* * *

Sec. 13. 32 V.S.A. § 6066a(f) is amended to read:

- (f) Property tax bills.
- (1) For taxpayers and amounts stated in the notice to towns on July 1, municipalities shall create and send to taxpayers a homestead property tax bill, instead of the bill required under subdivision 5402(b)(1) of this title, providing the total amount allocated to payment of homestead education property tax liabilities and notice of the balance due. Nothing in this subdivision, however, shall be interpreted as altering the requirement under subdivision 5402(b)(1) of this title that the statewide education homestead tax be billed in a manner that is stated clearly and separately from any other tax. Municipalities shall apply the amount allocated under this chapter to current-year property taxes in equal

1	amounts to each of the taxpayers' property tax installments that include
2	education taxes. Notwithstanding section 4772 of this title, if a town issues a
3	corrected bill as a result of the November 1 notice sent by the Commissioner
4	under subsection (a) of this section, issuance of such the corrected new bill
5	does not extend the time for payment of the original bill, nor relieve the
6	taxpayer of any interest or penalties associated with the original bill. If the
7	corrected bill is less than the original bill, and there are also no unpaid eurrent
8	year current-year taxes, interest, or penalties and no past year past-year
9	delinquent taxes or penalties and interest charges, any overpayment shall be
10	reflected on the corrected tax bill and refunded to the taxpayer.
11	* * *
12	* * * Property Tax Adjustments * * *
13	Sec. 14. 32 V.S.A. § 6066 is amended to read:
14	§ 6066. COMPUTATION OF ADJUSTMENT
15	(a) An eligible claimant who owned the homestead on April 1 of the year in
16	which the claim is filed shall be entitled to an adjustment amount determined
17	as follows:
18	(1)(A) For a claimant with household income of \$90,000.00 or more:
19	(i) the statewide education tax rate, multiplied by the equalized
20	value of the housesite in the taxable year;

(ii) minus (if less) the sum of:

21

1	(I) the income percentage of household income for the taxable
2	year; plus
3	(II) the statewide education tax rate, multiplied by the
4	equalized value of the housesite in the taxable year in excess of \$250,000.00
5	<u>\$200,000.00</u> .
6	(B) For a claimant with household income of less than \$90,000.00
7	but more than \$47,000.00, the statewide education tax rate, multiplied by the
8	equalized value of the housesite in the taxable year, minus (if less) the sum of
9	(i) the income percentage of household income for the taxable
10	year; plus
11	(ii) the statewide education tax rate, multiplied by the equalized
12	value of the housesite in the taxable year in excess of \$500,000.00
13	<u>\$400,000.00</u> .
14	(C) For a claimant whose household income does not exceed
15	\$47,000.00, the statewide education tax rate, multiplied by the equalized value
16	of the housesite in the taxable year, minus the lesser of:
17	(i) the sum of the income percentage of household income for the
18	taxable year plus the statewide education tax rate, multiplied by the equalized
19	value of the housesite in the taxable year in excess of \$500,000.00
20	\$400,000.00; or

1	(11) the statewide education	ation tax rate, multiplied by the	ne equalized
2	value of the housesite in the taxable year reduced by \$15,000.00.		
3		* * *	
4	(3) A claimant whose house	hold income does not exceed	\$47,000.00
5	shall also be entitled to an addition	al adjustment amount from th	e claimant's
6	municipal taxes for the upcoming f	iscal year that is equal to the	amount by
7	which the municipal property taxes	for the municipal fiscal year	which that
8	began in the taxable year upon the	claimant's housesite, reduced	by the
9	adjustment amount determined und	ler subdivisions (1) and (2) of	Ethis
10	subsection, exceeds a percentage o	f the claimant's household inc	come for the
11	taxable year as follows:		
12	If household income (rounded to	then the taxpayer is ent	itled to
13	the nearest dollar) is:	credit for the reduced prop	erty tax in
14		excess of this percent of th	at income:
15	\$0.00 - 9,999.00	2.0	<u>1.50</u>
16	\$ 10,000.00 24,999.00	4.5	
17	\$25,000.00 47,000.00	5.0	
18	<u>\$10,000.00 - 47,000.00</u>		3.00
19	(4) A claimant whose house	hold income does not exceed	\$47,000.00
20	shall also be entitled to an addition	al adjustment amount from th	e claimant's
21	statewide education tax for the upc	oming fiscal year that is equa	l to the amour

1	by which the education property tax for the municipal fiscal year that began	in
2	the taxable year upon the claimant's housesite, reduced by the adjustment	
3	amount determined under subdivisions (1) and (2) of this subsection, exceed	<u>ls a</u>
4	percentage of the claimant's household income for the taxable year as follow	vs:
5	If household income (rounded to then the taxpayer is entitled to	
6	the nearest dollar) is: credit for the reduced property tax	<u>in</u>
7	excess of this percent of that incom	<u>1e:</u>
8	<u>\$0.00 - 9,999.00</u> <u>0.5</u>	
9	<u>\$10,000.00 - 24,999.00</u> <u>1.5</u>	
10	<u>\$25,000.00 - 47,000.00</u> <u>2.0</u>	
11	(4)(5) In no event shall the credit provided for in subdivision (3) or (4	<u>l)</u>
12	of this subsection exceed the amount of the reduced property tax. The	
13	adjustments under subdivisions (3) and (4) of this subsection shall be	
14	calculated considering only the tax due on the first \$400,000.00 in equalized	<u>1</u>
15	housesite value.	
16	* * *	
17	Sec. 14a. 32 V.S.A. § 6067 is amended to read:	
18	§ 6067. CREDIT LIMITATIONS	
19	Only one individual per household per taxable year shall be entitled to a	
20	benefit under this chapter. An individual who received a homestead exempt	tion

or adjustment with respect to property taxes assessed by another state for the

1	taxable year shall not be entitled to receive an adjustment under this chapter.
2	No taxpayer shall receive an adjustment under subsection 6066(b) of this title
3	in excess of \$3,000.00. No taxpayer shall receive total adjustments under this
4	chapter in excess of \$8,000.00 related to any one property tax year an
5	adjustment under 6066(a)(3) of this title greater than \$2,400.00 or cumulative
6	adjustment under 6066(a)(1)-(2) and (4) of this title greater than \$5,600.00.
7	* * * Vermont Tax Structure Commission * * *
8	Sec. 15. VERMONT TAX STRUCTURE COMMISSION
9	(a) There is hereby established the Vermont Tax Structure Commission
10	composed of three to five members to be selected as follows:
11	(1) the Speaker of the House, the President Pro Tempore of the Senate,
12	and the Governor shall each appoint one member; and
13	(2) the three members appointed pursuant to subdivision (1) of this
14	subsection may select one or two additional members, based on a majority
15	vote.
16	(b) The Commission shall be appointed as soon as possible after the
17	effective date of this act. The Commission shall elect a chair and a vice chair
18	from among its members.
19	(c) The Commission shall prepare a structural analysis of the State's
20	revenue system and offer recommendations for improvements and
21	modernization and provide a long-term vision for the tax structure. The

1	Commission's analysis shall include a review of Vermont's income taxes,
2	consumption-based taxes, the education financing system, tax expenditures,
3	and property and asset-based taxes. The Commission shall have as its goal a
4	tax system that provides sustainability, appropriateness, and equity. For
5	guidance, the Commission may use the Principles of a High-Quality State
6	Revenue System as prepared by the National Conference of State Legislatures.
7	A high-quality revenue system:
8	(1) Comprises elements that are complementary, including the finances
9	of both state and local governments.
10	(2) Produces revenue in a reliable manner. Reliability involves stability,
11	certainty, and sufficiency.
12	(3) Relies on a balanced variety of revenue sources.
13	(4) Treats individuals equitably. Minimum requirements of an equitable
14	system are that it imposes similar tax burdens on people in similar
15	circumstances, it minimizes regressivity, and it minimizes taxes on individuals
16	with low income.
17	(5) Facilitates taxpayer compliance. It is easy to understand and
18	minimizes compliance costs.
19	(6) Promotes fair, efficient, and effective administration. It is as simple
20	as possible to administer, raises revenue efficiently, is administered
21	professionally, and is applied uniformly.

1	(7) Is responsive to interstate and international economic competition.
2	(8) Minimizes its involvement in spending decisions and makes any
3	such involvement explicit.
4	(9) Is accountable to taxpayers.
5	(d) It is the intent of the General Assembly that the work of the
6	Commission not supplant or delay the normal Legislative and Executive
7	Branch review and alteration of tax and revenue issues under State law.
8	(e) The Commission shall begin its work by:
9	(1) updating and incorporating the relevant work of the Blue Ribbon
10	Tax Structure Commission created by the 2009 S.S. Acts and Resolves, No. 1;
11	(2) updating and incorporating work from the existing studies of
12	Vermont's education finance system since the enactment of the 1998 Acts and
13	Resolves, No. 60 and 2004 Acts and Resolves, No. 68;
14	(f) The Commission shall submit a two-year work plan and budget to the
15	Joint Fiscal Committee, the Senate Committee on Finance, and the House
16	Committee on Ways and Means by February 15, 2019. The work plan shall
17	outline the work the Commission intends to complete in its review of
18	Vermont's income taxes, consumption-based taxes, education financing
19	system, tax expenditures, and property and asset-based taxes. The final report
20	of the Commission shall be made to the General Assembly on or before
21	January 15, 2021.

1	(g) The Commission shall receive technical support from the Department
2	of Taxes, the legislative Joint Fiscal Office, and consultants.
3	(h) The Joint Fiscal Office with the assistance of the Legislative Council
4	and the Department of Taxes may contract with one or more consultants or hire
5	a limited service position to provide assistance with achieving the goals for the
6	Commission. The consultants shall have extensive experience with state tax
7	systems and shall have participated in at least one other study of a state tax
8	system.
9	(i) Members of the Commission shall be entitled to compensation as
10	provided under 32 V.S.A. § 1010.
11	* * * JFO Report * * *
1112	* * * JFO Report * * * Sec. 16. 24 V.S.A. § 1892(g) is amended to read:
	•
12	Sec. 16. 24 V.S.A. § 1892(g) is amended to read:
12 13	Sec. 16. 24 V.S.A. § 1892(g) is amended to read: (g) Beginning in 2019 and annually 2021 and every four years thereafter,
12 13 14	Sec. 16. 24 V.S.A. § 1892(g) is amended to read: (g) Beginning in 2019 and annually 2021 and every four years thereafter, on or before January 15 of each year, the Joint Fiscal Office, with the
12 13 14 15	Sec. 16. 24 V.S.A. § 1892(g) is amended to read: (g) Beginning in 2019 and annually 2021 and every four years thereafter, on or before January 15 of each year, the Joint Fiscal Office, with the assistance of the consulting Legislative Economist, the Department of Taxes,
12 13 14 15 16	Sec. 16. 24 V.S.A. § 1892(g) is amended to read: (g) Beginning in 2019 and annually 2021 and every four years thereafter, on or before January 15 of each year, the Joint Fiscal Office, with the assistance of the consulting Legislative Economist, the Department of Taxes, and the Agency of Commerce and Community Development in consultation
12 13 14 15 16	Sec. 16. 24 V.S.A. § 1892(g) is amended to read: (g) Beginning in 2019 and annually 2021 and every four years thereafter, on or before January 15 of each year, the Joint Fiscal Office, with the assistance of the consulting Legislative Economist, the Department of Taxes, and the Agency of Commerce and Community Development in consultation with the Vermont Economic Progress Council, shall examine the

and Economic Development and on Ways and Means and the Senate

1	Committees on Economic Development, Housing and General Affairs and on
2	Finance an updated summary report that includes:
3	* * *
4	* * * Staff-to-Student Ratios Task Force * * *
5	Sec. 17. STAFF-TO-STUDENT RATIOS TASK FORCE
6	(a) Creation. There is created the Staff-to-Student Ratios Task Force, a
7	collaborative effort among government, nonprofit organizations, research
8	experts, and other education stakeholders, that will strive best to ensure
9	education quality while simultaneously ensuring fiscal efficiency in the context
10	of the State's declining student population. Specifically, the Task Force is
11	charged with:
12	(1) reviewing current staff-to-student count ratios for specific categories
13	of schools and school district configurations, and establishing optimal target
14	ratios for different school district configurations;
15	(2) identifying barriers that hamper staffing flexibility at the local level,
16	including whether aspects of the regulatory environment, including mandatory
17	staffing requirements and collective bargaining or other contractual
18	obligations, contribute to lower staff-to-student ratios;
19	(3) aligning to the greatest extent possible the work of the Task Force
20	with existing research findings and reports, based on studies conducted either
21	nationally or in New England, concerning optimal classroom practices and

designee;

1	resources, class and school sizes for successful learning outcomes, and the
2	impact of population decline on rural schools;
3	(4) attending to compliance with federal rules and regulations, so as to
4	avoid jeopardizing the State's federal funding;
5	(5) determining a mechanism or mechanisms that account for the effects
6	of familial and community-level poverty and human services need, including
7	student experiences of trauma and familial or community-level addiction, on
8	staffing ratios;
9	(6) considering the impact on staff-to-student ratios due to students'
10	enrollment with independent schools; and
11	(7) developing recommended strategies for districts to help them meet
12	targets.
13	(b) Membership. The Task Force shall be composed of the following
14	members:
15	(1) the Secretary of Education or designee;
16	(2) the Executive Director of the Vermont Superintendents Association
17	or designee;
18	(3) the Executive Director of the Vermont School Boards Association or
19	designee;
20	(4) the Executive Director of the Vermont Principals' Association or

1	(5) the Executive Director of the Vermont-National Education
2	Association or designee;
3	(6) one member selected by the Vermont Association of School
4	Business Officials;
5	(7) two to four members from Vermont postsecondary institutions,
6	selected by the Task Force, who have expertise in areas among the following:
7	multi-age classrooms and teaching strategies, interdisciplinary instruction,
8	school realignment and reconfiguration, and the impact of community poverty,
9	trauma, or addiction on education staffing; and
10	(8) a national expert in rural education, selected by the Task Force.
11	(c) Assistance. The Task Force shall have technical assistance from the
12	Agency of Education.
13	(d) Report. On or before December 15, 2018, the Task Force shall present
14	to the House and Senate Committees on Education its findings concerning
15	optimum staff-to-student ratios, including optimum ratios for a variety of
16	school and school district sizes and configurations. The Task Force shall
17	include in its report a recommendation as to whether staff-to-student target
18	ratios should be included in statute for fiscal year 2021.
19	(e) Meetings.
20	(1) The Secretary of Education or designee shall call the first meeting of
21	the Task Force to occur on or before July 1, 2018.

1	(2) The Task Force shall select a chair from among its members at the
2	first meeting.
3	(3) The Task Force shall cease to exist on December 31, 2018.
4	(f) Compensation and reimbursement. Members of the Task Force who are
5	not employees of the State of Vermont and who are not otherwise compensated
6	or reimbursed for their attendance shall be entitled to per diem compensation
7	and reimbursement of expenses pursuant to 32 V.S.A. § 1010 for not more
8	than ten meetings. These payments shall be made from monies appropriated to
9	the Agency of Education.
10	(g) Appropriation. The sum of \$7,320.00 is appropriated from the General
11	Fund to the Agency of Education to provide funding for the purposes set forth
12	in this section.
13	* * * Effective Dates; Transition * * *
14	Sec. 18. EFFECTIVE DATES AND TRANSITION
15	This act shall take effect on passage, except:
16	(1) Notwithstanding 1 V.S.A. § 214, Secs. 1–6 (income tax changes)
17	shall take effect retroactively on January 1, 2018 and apply to taxable year
18	2018 and after.
19	(2) Notwithstanding 1 V.S.A. § 214, Sec. 7 (income tax link to the
20	federal tax statutes) shall take effect retroactively on January 1, 2018 and apply
21	to taxable years beginning on January 1, 2017 and after.

(3) Sec. 8–9 (General Fund and Education Fund revenues) shall take
effect July 2, 2018, and apply to fiscal year 2019 and after. It is the intent of
the General Assembly that the changes in Secs. 8 and 9 of this Act shall take
effect notwithstanding any provisions passed in H.924 of 2018 to the contrary.
(4) Secs. 10 (yields for fiscal year 2019) and 12–13 (property tax bill
requirements) shall take effect on July 1, 2018 and apply to fiscal year 2019.
(5) Notwithstanding 1 V.S.A. § 214, Sec. 14 (calculation of property tax
adjustments) shall take effect retroactively to the taxable year starting
January 1, 2017 and apply to property tax adjustment claims filed for fiscal
year 2019 (claim year 2018) and after.